Carinthia II **Nature Tech**

Published since 1811 214th Year of Carinthia



Volume 1 **Issue 1**

2024 Verlag des Naturwissenschaftlichen Vereins für Kärnten

Advancing technologies: IPAM Toolbox 2.0 for planning and management of Conservation Areas (MCA)

Michael Jungmeier, Vanessa Berger, Hanns Kirchmeir, Dariia Strelnikova, Elisabeth Wiegele

ABSTRACT

The paper introduces an online tool for integrated management of conservation areas (CAs). The IPAM Toolbox 2.0 is an interactive web application that enables self-assessment of the planning or management status of a CA.

The toolbox is built upon the framework of the lifecycle of CAs. Accordingly, the lifecycle can be represented in four phases, I Planning and designating a site, II Managing a site for the long term, III Repeal and termination, and IV Management beyond boundaries. The phases can be divided into 29 Fields of Activity (FoAs). This structure is supported by literature and empirical evidence.

Currently, the toolbox is available at the technology readiness level of a demonstrator (TRL 7). It is used for research and educational purposes. In a further step, it will be made available to planners, managers, consultants, and decision-makers in CAs worldwide.

Zukunftsweisende Technologien: IPAM Werkzeugkiste 2.0 für die Planung und Management von Schutzgebieten (MCA)

ZUSAMMENFASSUNG

Der Artikel stellt ein Online-Tool für das integrierte Management von Schutzgebieten (conservation areas, CAs) vor. Die IPAM Toolbox 2.0 ist eine interaktive Webanwendung, die eine Selbsteinschätzung des Planungsoder Managementstatus eines CA ermöglicht.

Die Toolbox basiert auf dem Konzept eines Lebenszyklus von CAs. Entsprechend kann der Lebenszyklus in vier Phasen dargestellt werden: I Planung und Ausweisung eines Schutzgebietes, II Laufendes Management eines Schutzgebietes, III Aufhebung und Beendigung des Schutz-Status und IV Management jenseits der Grenzen des Schutzgebietes. Die Phasen können in 29 Fields of Activity (FoAs) unterteilt werden. Diese Struktur wird durch Literatur und empirische Befunde unterstützt.

Aktuell ist die Toolbox auf dem technologischen Reifegrad eines Demonstrators verfügbar. Sie wird für Forschungs- und Bildungszwecke genutzt. In einem weiteren Schritt wird sie Planern, Managern, Beratern und Entscheidungsträgern von CAs weltweit zur Verfügung gestellt werden.

INTRODUCTION

The biodiversity of planet Earth is under threat [1]. This is caused by various factors, including large-scale land use changes from agriculture and forestry. Scientists consider the appropriate and judicious designation of Protected and Conserved Areas as an effective measure for long-term safeguarding of biodiversity and ecosystem services [2]. The network of Protected and Conserved Areas has become increasingly dense in recent decades. As of August 2024, about 309,400 sites have been designated, accounting for 17.5% of the Earth's land surface and 8.5% of its sea surface [3]. Significant resources and functional institutions are required for management of conservation areas (CAs). This raises questions about how management effectiveness and efficiency of these areas can be ensured.

Area-based protection of biodiversity and ecosystems can be established under various legal frameworks. First and foremost, the International Union for Conservation of Nature (IUCN) defines protected areas (PAs) across six categories according to various criteria [4]. These categories relate to site management objectives. Areas covered by OECMs (other effective area-based conservation measures) [5] and Indigenous and community conserved areas [6] are considered towards meeting CA network goals (Table 1). The legal status of a site is assigned exclusively at the national level. However, national-level legal

KEYWORDS

- Kunming-Montreal Global Biodiversity Framework (GBF)
- European Restoration Law
- > Management of Conservation Areas
- > management effectiveness
- lifecycle of conservation areas

instruments are implemented and used differently across geographic regions, depending on political and administrative culture, society, economy, and natural conditions. Beyond legal designations, corridors between CAs and countries can affect the state of biodiversity and ecosystems.

Acronym	Title	Definition Source	
PAs	Protected Areas	A clearly defined geographical space, recognized, dedicated and managed, through legal or other effective means, to achieve the long-term conserva- tion of nature with associated ecosystem services and cultural values.	[4]
OECMs	Other Effective Area-Based Conservation Measures	A geographically defined area other than a Pro- tected Area, which is governed and managed in ways that achieve positive and sustained long-term outcomes for the in-situ conservation of biodiversity, with associated ecosystem functions and services and where applicable, cultural, spiritual, socio- economic, and other locally relevant values.	[7]
ICCAs	Territories of Life	es of Life Territories and areas governed, managed and con- served by custodian Indigenous peoples and local communities under specific criteria.	
ICCAs IDAs	Internationally Designated Areas	Areas which are internationally recognized through global or regional designations, including, for example, sites listed under the Ramsar Convention, the World Heritage Convention, UNESCO's MAB Programme, and the International Geoscience and Geoparks Programme, regardless of whether any of these areas fully or partially overlap. (*) (**)	[9]; respec- tive definitions
MIDAs	Multi- Internationally Designated Areas	Areas which have a combination of two, three or four international designations provided under the Ramsar Convention, the World Heritage Convention, UNESCO's MAB Programme and/or the International Geoscience and Geoparks Programme, and which fully or partially overlap. (*) (**)	[9]; respec- tive definitions
0AWCs	Other area without conservation regime	Areas without specific delineation or conservation measures, but with particular functions related to conservation areas. These functions may include serving as corridors, non-designated buffer zones, or other roles supporting the preservation of biodi- versity and ecological integrity.	Own definition
		(*) Definition also applies to other designations than mentioned (e.g., Peace Park, Dark Sky Area, etc.) and national designations.	Comment
		(**) UNESCO Global Geoparks, UNESCO World Heritage Site and UNESCO Biosphere Reserves may also be summarized as UNESCO designate sites.	[9]

Table 1: Typologies and
categories of conserva-
tion areas (CAs). In the
context of the IPAM
Toolbox 2.0, the term
'Conservation Areas'
is used as an umbrella
term for various types
of areas. These are
compiled in the table
along with their respec-
tive definitions. Source:
Compiled based on the
specified sources

Tabelle 1: Typologi-
en und Kategorien
von Schutzgebieten
(conservation areas,
CAs). Im Rahmen der
IPAM-Toolbox 2.0 wird
der Begriff "Schutzge-
biete" als Oberbegriff
für verschiedene
Arten von Gebieten
verwendet. Diese sind
in der Tabelle mit ihren
jeweiligen Definitionen
zusammengestellt.
Quelle: Zusammen-
gestellt auf der Grund-
lage der angegebenen
Quellen

CA designations may be subject to national or international obligations (e.g., UNESCO Biosphere Reserve, Ramsar Wetlands of International Importance, Peace Park, European Diploma, etc.). The international obligations are linked to national legislation in multiple and ambiguous ways. Furthermore, different designations may be combined, leading to Multi-Internationally Designated Areas, or MIDAs [9].

As an overarching term encompassing these various forms of legal protection at national or international levels, this article refers to the acronym CAs (see Table 1). All CAs share the common goal of biodiversity conservation and employ comparable approaches in planning and management on being just, equitable, and inclusive [2].

Emerging demands for structured knowledge

With the Kunming-Montreal Global Biodiversity Framework (GBF), the 196 signatories agreed in 2023 to expand the area-based protection of biodiversity [10]. According to "one of the most ambitious environmental agreements of the 21st century" [11], 30% of the oceans and 30% of the earth's surface are to be protected and conserved by 2030. These targets explicitly address OECMs as well. However, the global efforts require new capacities and instruments in planning and management, all of which must be systematized, supported and accompanied by scientific and technical achievements.

The European Biodiversity Strategy creates a corresponding basis for biodiversity conservation in Europe. According to this, 30% of European land area is to be designated as PAs, and 10% as "strict" PAs [12]. In previous years the Habitats Directive and Birds Directive were gradually transposed into the national laws of member states, sometimes enforceable only via a process in the European Court of Justice that could take decades. High-intensity conflicts have occurred and are not yet finally resolved. It is to be expected that the recently enacted European Restoration Law will impose new requirements on the responsible institutions. Further professionalization and digitalization of the sector is required. In any case, it is important to "make global biodiversity information useful to national decision-makers" [13].

Research questions

Structured access to knowledge plays an important role for the planning and management of CAs. In consideration of the diversity of CA categories and social, economic, or natural conditions of the site, this information must be generalized. In this context, an existing toolbox for planning and managing conservation areas, called IPAM Toolbox [14], was revisited and re-launched. The following research questions were relevant for this effort:

- What common issues and problems occur during the planning and management of CAs?
- How can general principles be identified, structured, and put into practice?
- How can existing experiences be shared in a systematic way with key stakeholders?

The goal of the current study is therefore to identify universal organizational principles that are independent of specific conditions, such as the natural environment, the CA category, or socio-cultural, economic or political situation.

METHODS

In order to address the research questions, an extensive selection of generally applicable literature, theory-based materials, studies, and qualification papers was consulted. This literature analysis incorporates several hundred documents and is intended for separate publication.

Based on the literature analysis, the previous version of the toolbox underwent restructuring, necessitating the reorganization, naming, and description of activities, phases, and contents. This facilitated updating the toolbox to include up-to-date information and practices. In a subsequent step, a demonstrator was developed by implementing the self-assessment environment on the browser application.

"Lifecycle" as structuring framework

The development of an organization proceeds in distinct phases, a well-documented concept in literature and practice. This extends to CAs, which can be characterized as public institutions. The different phases of development of a CA include planning, establishment and ongoing operation. This ongoing operation is usually described as a lifecycle [15].

Wagner *et al.* [14] made a pioneering attempt to systematically capture these phases and divide them into discrete consecutive steps described as Fields of Activity (FoAs) [14]. A FoA describes a functional element in management of conservation areas (MCA) that must be addressed and "worked through" in the planning and management of protected areas. FoAs make it possible to plan concrete work steps, to specify them in the results and to track the respective processing status. This framework has formalized an assessment mechanism of the management status within the CA, facilitating the allocation of necessary tools, experiences, and technologies. The IPAM Toolbox (Integrated Protected Area Management) is an interactive system for expert use available in 14 languages and was developed to assist implementation of FoAs. It remained online for over ten years. While the user base was small, it allowed for gradual refinement through real-world application. A significant expansion occurred with the PANet Toolbox (Protected Area Networks), enabling the application of FoAs in the collaboration of multiple CAs, and was also available online [16].

Jungmeier [17], [18] provided further theoretical elaboration, and the concept was applied on a national level by example of Türkiye [19], [20]. While the collection of materials continued to be updated, the online toolbox could not be maintained or further developed. Significant obstacles arose from the updates of various software components. Additionally, the multitude of languages used made updates impractical, ultimately leading to both IPAM Toolbox and PANet Toolbox being taken offline. However, the Master's Program in Management of Conservation Areas at Carinthia University of Applied Sciences – formerly Management of Protected Areas at Alpen-Adria University of Klagenfurt – continues to utilize the concept.

Overview of tools for managing CAs

There are numerous tools and frameworks for managing biodiversity in general and CAs in particular. Many of these tools are supported by project funding and therefore become quickly outdated. A compilation of existing tools shows some of the most recent and popular management effectiveness and governance tools (Table 2). The compilation demonstrates that the IPAM Toolbox is a complementary extension to existing solutions. Over the past two decades, the IPAM Toolbox has been continuously updated, expanded and improved to ensure its long-term applicability, particularly in the education sector.

Tab. 2

h	
J	

Table 2: Overview oftools frequently usedfor assessing andmanaging conservationareas (CAs). The tableshows that a significantnumber of differentinstruments are avail-able for the planningand management ofCAs. The list is notexhaustive. Source:Compiled based on theindicated sources

Tabelle 2: Überblick über häufig verwendete

Bewertung und Verwaltung von Schutzgebieten (conservation areas, CAs). Die

für die Planung und

Schutzgebieten eine große Anzahl unterschiedlicher Instrumente zur Verfügung steht. Die Liste erhebt keinen Anspruch auf

Zusammengestellt auf der Grundlage der angegebenen Quellen

Management Effectiveness Tools	Description
IMET (Integrated Management Effectiveness Tool)	IMET is a planning, monitoring, and evaluation tool for CAs aimed at enhancing management effectiveness and conservation outcomes, providing support to managers [21].
METT (Management Effective- ness Tracking Tool)	METT was designed to measure progress in management effective- ness at specific sites over time, reflecting the IUCN WCPA framework for CA management effectiveness [22].
RAPPAM (Rapid Assessment and Prioritization of Protected Area Management Methodology)	RAPPAM is a widely used system for assessing CA management effectiveness globally, aiding in reporting to the CBD and enabling prioritization, resource allocation, and adaptive management at a systemic level [23].
Marine Protected Areas (MPAs) Management Effectiveness	The MPAs guidebook offers a flexible approach with various natural and social indicators for MPA management effectiveness, assisting MPA managers in assessing performance and making necessary improvements to achieve conservation goals [24].
Enhancing our Heritage (EoH) Toolkit	The EoH Toolkit comprises twelve practical tools for assessing the management effectiveness of World Heritage sites. It helps to develop comprehensive management frameworks and targeted monitoring strategies, focusing on user-friendliness, flexibility, and adaptability to local conditions [25].
Visitor Management Assessment & Strategy Tool (VMAST)	The VMAST is the newest addition to the UNESCO World Heritage Sustainable Tourism Programme and Toolkit [26].
CCF project evaluation tool	The CCF tool aims to address common challenges in assessing the ef- fectiveness of conservation interventions by providing a standardized framework. It helps conservation practitioners clarify their objectives, manage information effectively, and identify key outcomes [27].
Miradi	Miradi is a program that enables conservation professionals to design, manage and learn from projects by integrating analysis tools and examples that align with conservation standards. It provides a central- ized platform for efficient project management that connects various tools to ensure consistent conservation planning [28].
Management Effectiveness of Protected and Conserved Areas (MEPCA) Indicator	The MEPCA indicator is designed to assess the management effec- tiveness of protected and conserved areas and serves as a comple- mentary tool to monitor progress in implementing the Global Biodiver- sity Framework [29].
IBEX Rapid Assessment for IUCN Green List	The IUCN Green List aims to promote successful nature conservation globally through its Sustainability Standard, offering expert guidance tailored to local contexts to ensure fair and effective conservation outcomes in protected and conserved areas. By adhering to this stan- dard, the IUCN Green List seeks to ensure the survival, flourishing, and value creation of wildlife and ecosystems for communities worldwide [30]. The progress of management towards the Green List is measured by the Green List-IBEX score.

Tab. 2 (cont'd)		
Governance Tools	Description	
Site-level Assessment of Gover- nance and Equity (SAGE)	The SAGE initiative aims to improve governance and equity in pro- tected and conserved areas through a simple, cost-effective tool. It makes it easier for stakeholders to assess governance status, plan improvement actions and monitor progress. SAGE is in line with global conservation goals that emphasize equitable governance [31].	
Social Assessment for Protected and Conserved Areas (SAPA)	SAPA is a tool developed to empower stakeholders to assess the social impacts, governance, and equity of conservation efforts, aiming to enhance positive impacts while promoting equity. Through a multi-stakeholder approach, SAPA facilitates assessments, interpretation of results, and action planning, contributing to the institutionalization of social impact, governance, and equity assessment in CAs [32].	
Governance Assessment for Protected and Conserved Areas (GAPA)	The GAPA tool was developed to assess the quality of governance at protected or conserved areas, aiming to ensure equitable man- agement and effective decision-making processes. By applying a multi-stakeholder approach, GAPA helps to assess, interpret results and develop action plans, thereby strengthening the credibility and legitimacy of governance assessments [33].	

Development and technical implementation

While the conceptual solution draws from the approaches of the IPAM Toolbox and the PANet Toolbox, a new web application demonstrator replaces the outdated expert system. IPAM Toolbox 2.0 is based on up-to-date technologies known for their stability and security. The web application's micro-services architecture reflects modern web application design.

An overview of the high-level IPAM Toolbox 2.0 architecture is provided in Figure 1. A PostgreSQL database running in a docker container can be only accessed by the Java Spring application, which in turn runs in a separate docker container. The web access to the Java Spring application is enabled with the use of an nginx web server. Due to the responsive app design, it can be used not only on desktops and laptops, but also on any mobile device.

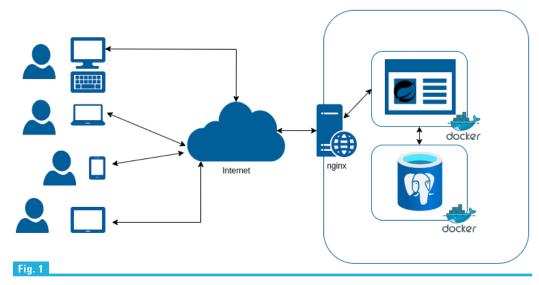


Figure 1: Overall architecture of the IPAM Toolbox 2.0. The figure indicates the overall architecture of the system. Source: Own figure

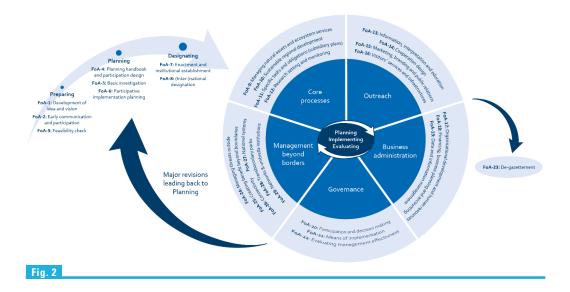
Abbildung 1: Gesamtarchitektur der IPAM Toolbox 2.0. Die Abbildung zeigt die Gesamtarchitektur des Systems. Quelle: eigene Abbildung A guided self-assessment process is available only to registered users of IPAM Toolbox 2.0. To register, one needs to provide an email address, choose a strong password, and activate the account by clicking on a link in the email message that is automatically sent to the provided email address. Data security protocols are considered to address privacy concerns. After this, one can perform self-assessments and store them in the web application database for later access.

RESULTS – THE IPAM TOOLBOX 2.0

IPAM Toolbox 2.0 is now available as a demonstrator version [34]. Behind the technical self-assessment instrument as outlined above, the explanation of the FoAs is maintained on the platform as an unpublished living document and can be accessed under the following link: http://ipam.mca.tools/. Essential elements of the following text, as well as the graphics, are derived from the toolbox, as per August 2024 [34], [35].

Phases in the Management of CAs

The FoAs are structured into four phases that form a lifecycle (Figure 2). These phases vary significantly in terms of tasks, organization, and involved stakeholders. Therefore, it is important to initially distinguish between the different phases.



- > I Planning and designating a site (FoAs 1-8). This phase begins with the first initiative of establishing a CA. The phase ends by definition of the legal and institutional establishment of the site. This phase consists of consecutive steps that essentially build on each other. There are three main tasks to be fulfilled in this phase: preparing, planning and designating the site. This phase is designed and conducted by a temporary planning team or unit. Since conservation areas can be hundreds of square kilometers in size, the planning of a conservation area is spatially one of the largest planning projects in a modern society; the corresponding steps must therefore be taken in a systematic manner.
- Il Managing a site for the long term (FoAs 9-22). Most CAs are established "forever" without a time limit. This makes ongoing management a long-term process, which by definition begins with gazetting and designation. Ongoing management tasks include core processes, outreach, business administration, governance, and management beyond boundaries. The individual areas have different tasks and focuses, and some tasks may be excluded as necessary. In the following sections, however, all tasks are treated and presented. Each individual task has a rolling management cycle that

Figure 2: Phases and FoAs. According to the concept of adaptive management of a conservation area, the processes are organized cyclically; thus, planning, implementation and evaluation alternate. The chart also shows the assignment of the individual FoAs to the individual core activities. Source: own figure (http://ipam.mca. tools/, as per August 2024)

Abbildung 2: Phasen und FoAs. Entsprechend dem Konzept des adaptiven Managements eines Schutzgebietes sind die Prozesse zyklisch organisiert, d.h. Planung, Umsetzung und Evaluation wechseln sich ab. Die Grafik zeigt auch die Zuordnung der einzelnen FoAs zu den einzelnen Kernaktivitäten. Quelle: eigene Abbildung (http://ipam.mca.tools/, Stand: August 2024) includes planning, implementation, evaluation, and renewed planning. Usually, the planning strategy is established in pre-existing management plans with annual, fiveyear or ten-year terms. The management cycle can be interrupted if a significant change occurs, for example changes in site size, PA category, or the legal framework. In this case, Phase I must be revisited in whole or in part. It is also conceivable that the protection status of the site will be revoked or greatly weakened. The day-to-day management of the area is implemented by a permanent management team, usually accompanied and supported by various boards and committees.

- > III Repeal and termination (FoA 23). In rare circumstances, CAs need to be officially degazetted. It is important that degazettement is made transparent for decision-makers and partners alike. A creeping process of PA downgrading, downsizing, and degazettement (termed PADDD) is often observed, which ultimately leads to de-facto termination of management at the site [36]. There are examples that during this process, the responsible institution can no longer function.
- > IV Management beyond boundaries (FoAs **24-29**). This phase groups together activities that are outside the spatial scope of the CA. Such activities could include management of negative impacts affecting the CA environment (e.g., neobiota, emissions, light pollution, etc.), the establishment of buffer zones and corridors, and the integration of the CA into large-scale green infrastructure. Activities outside the CA require special attention that sometimes go beyond the mandate of the CA. Incoming stakeholders should be provided opportunities for involvement. Additional professional or technical questions and challenges may arise through such external management inputs.

Fields of Activity (FoAs) in MCA

Within the framework of the CA lifecycle, FoAs represent small entities that serve as functional elements. An overview of the 29 FoAs is depicted in Figure 3. Accordingly, the development of a CA will traverse all or most phases. Each individual FoA should be addressed; depending on the category, size, and characteristics of the CA, handling specific FoAs can vary significantly in terms of effort and may also require the use of different tools. The toolbox requests the following information for each individual FoA: 1.) FoA number and title, 2.) Assignment of FoA to task and phase, 3.) Relevance and context, 4.) Objectives and expected results, and 5.) Methods and tools selection. The proposed tools are intended to enable planners and managers to effectively and successfully implement the respective FoA.

Preparing FoA-1: Development of idea and vision FoA-2: Early communication and participation FoA-3: Feasibility check Planning FoA-4: Planning handbook and participation design FoA-5: Basic investigation FoA-6: Participative implementation planning Designating FoA-7: Enactment and institutional establishment FoA-8: (Inter-)national designation **Managing meta-structures** Core processes FoA-9: Managing natural assets and ecosystem services FoA-10: Sustainable regional development FoA-11: Specific tasks and obligations (subsidiary plans) FoA-12: Research setting and monitoring Outreach FoA-13: Information, interpretation and education FoA-14: Cooperation design FoA-15: Marketing, branding and public relations FoA-16: Visitors' services and infrastructure **Business administration** FoA-17: Organizational developement and human resources FoA-18: Financing, business planning and accounting FoA-19: Data and information management Governance FoA-20: Participation and decision making FoA-21: Means of implementation FoA-22: Evaluating management effectivness FoA-23: De-gazettement Management beyond borders, buffer zones, corridors, networks Working beyond boundaries FoA-24: Managing threats outside FoA-25: Creating benefit beyond boundaries FoA-26: Connectivity Managing meta-structures FoA-27: National systems FoA-28: Transboundary parks FoA-29: Networks and umbrella institutions Fig. 3

Figure 3: Overview of Fields of Activity (FoAs). FoAs are a framework for structuring all conservation area management activities. The starting point is the individual site. The steps apply to sites of all conservation categories, although the steps may vary. The activities from FoA-24 to FoA-29 describe management beyond the boundaries of the conservation area and cooperation with other sites, respectively. Source: Own figure http://ipam.mca.tools/, as per April 2024, based on Wagner et al. [14]

Abbildung 3: Überblick über die Fields of Activity (FoAs). Die FoAs bilden einen Rahmen für die Strukturierung aller Aktivitäten des Schutzgebietsmanagements. Der Ausgangspunkt ist das einzelne Gebiet. Die Schritte gelten für Gebiete aller Schutzkategorien, wobei die Schritte variieren können. Die Aktivitäten von FoA-24 bis FoA-29 beschreiben das Management über die Grenzen des Schutzgebiets hinaus bzw. die Zusammenarbeit mit anderen Gebieten. Quelle: Eigene Abbildung http://ipam. mca.tools/, Stand: April 2024, basierend auf Wagner et al. [14]

Assessment of management state in MCA

By subdividing management tasks into FoAs, it is possible to evaluate the current state of management within the CA. The toolbox allows activities to be categorized as 'not started,' 'in progress,' 'finished,' and recurring tasks as 'outdated' (equivalent to 'not started'). The user interface regarding this feature is illustrated in Figure 4. The toolbox is capable of generating a progress report based on the sum of these inputs. This report provides an overview of all management activities, revealing which steps are to be taken next (Figures 5 and 6). Thus, planners, managers, decision-makers, and interested stakeholders have the opportunity to generate a structured overview (http://ipam.mca.tools/, as per August 2024).

Manibor national wild UCN - Category I: Strict Wilderne					P Edit site
Planning and designating a site (\mathbf{S})	Long-term site management 😑	Management beyond borders 🥥	Repeal and	d termination 🕒	Reports -
38%					
FoA-1 Development of idea and vision	8				100 % 🗸
FoA-2 Early communication and particip	pation 📓				42 % 🔨
The initiators first determine which stakeho transparent for their dialogue partners.	olders they will talk to about the poss	ible conservation area, in which order and	d in which wa	y. They keep their plan ar	nd the procedure
Conduct stakeholder analysis	The stakeholder analysis provid institutions or personalities sho	es an overview of which relevant interes uld be considered.	ts,	FINISHED	~
Elaborate a blueprint of intervention		ation area is an intervention in existing s The initiators consider and make transp nterventions.		IN PROGRESS	~
Conduct outreach and communication (according to plan)	Communication with the selecte implemented and continuously	ed interests (see stakeholder analysis) is reflected.	started,	NOT STARTED	~
FoA-3 Feasibility check					100 % 🗸
FoA-4 Planning handbook and participa	ation design 📓				50 % V
FoA-5 Basic investigation					11% 🗸
FoA-6 Participative implementation pla	nning 📓				0% 🗸
Fig. 4					

Manibor national wildlife reserve

IUCN - Category I: Strict Wilderness Area

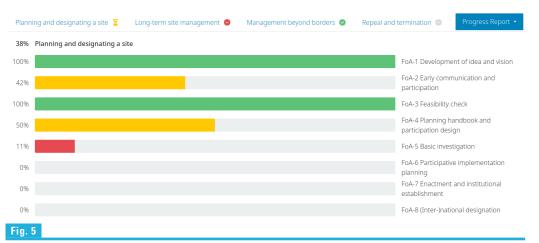


Figure 4: IPAM Toolbox 2.0 – Assessment of management status. Presentation of functionality by example of the fictitious Manibor national wildlife reserve. Source: Screenshot from toolbox (http://ipam. mca.tools/)

Abbildung 4: IPAM Toolbox 2.0 - Bewertung des Managementstatus. Darstellung der Funktionalität am Beispiel des fiktiven Manibor National Wildlife Reserve. Quelle: Screenshot aus der Toolbox (http://ipam. mca.tools/)

Figure 5: Concise progress report of the IPAM Toolbox 2.0. Presentation of functionality by example of the fictitious Manibor national wildlife reserve. Based on the selected status for each task, the progress is dynamically calculated as a percentage for each FoA and each phase. Color-coding of the progress bar and the tab status icons provide further visual help in assessing the completeness of site evaluation. Source: Screenshot from toolbox (http://ipam.mca. tools/)

Abbildung 5: Kurzer Fortschrittsbericht der IPAM Toolbox 2.0. Darstellung der Funktionalität am Beispiel des fiktiven Manibor National Wildlife Reserve. Basierend auf dem gewählten Status für jede Aufgabe wird der Fortschritt dynamisch als Prozentsatz für jedes FoA und jede Phase berechnet. Die Farbcodierung des Fortschrittsbalkens und die Symbole für den Status der Registerkarten bieten eine weitere visuelle Hilfe bei der Beurteilung der Vollständigkeit der Standortbewertung. Quelle: Screenshot aus der Toolbox (http://ipam. mca.tools/)

PI	lannii	ng ar	nd de	esignating a site 🗴 Long-term site management 👄 Management beyond borders 🥥 Repeal and termination 🌑 Detailed Report 🔹
EINISHED	IN PROGRESS	NOT STARTED	OUTDATED	Planning and designating a site
				FoA-1 Development of idea and vision
				Highlight iconic natural features: First, the initiators are responsible for drawing a simple picture of the meaning of the natural space and natural features. This can be done, for example, using the pyramid of natural features.
				Outline a self-presentation of the initiators: The slim document should name the people or institution(s) and the context. In case the institution is "well known" and the contex is clear, this may not be necessary. Anyway, it shall be clear to the initiators, what shall be achieved, who is addressed and what are potential next steps.
•				Elaborate fact sheet of envisaged site: The picture of the future Conservation Area is to be drawn in a second concise document. It is particularly important to describe the purpose (conservation objective and possible threats) and the geographical location of the site. In this context, overly precise descriptions have often proved to be problematic, because they lead to unnecessary discussions or multiple adaptations in the course of further steps. In addition, the name of the site (usually a geographic name) and - if alread foreseeable - the desired protected area category should be presented.
				FoA-2 Early communication and participation
				Conduct stakeholder analysis: The stakeholder analysis provides an overview of which relevant interests, institutions or personalities should be considered.
				Elaborate a blueprint of intervention: The establishment of a conservation area is an intervention in existing social, legal and economic conditions. The initiators consider and make transparent how they would like to shape these interventions.
				Conduct outreach and communication (according to plan): Communication with the selected interests (see stakeholder analysis) is started, implemented and continuously reflected.

DISCUSSION AND CONCLUSION

"[Protected area] literature is still rather fragmented and incoherent" [37]. This finding carries particular weight as planning and managing CAs are significantly hindered by three factors.

- Complexity: The establishment and management of a CA relates to a specific area and aims to have a positive impact on its biodiversity, ecosystems and other natural resources. It entails a paradigm shift in the orientation of the area. Problems, objectives, and measures vary from area to area and depend on numerous factors. Thus, setting up and managing a CA constitutes an intervention into complex societal practices regarding land uses and land stewardship.
- Conflicts: In the context of CAs, and in addition to tangible conflicts of use and interests, different values, perceptions about nature, and worldviews may clash. Discussions about CAs frequently revive old conflicts between communities, political parties, or individuals and families due to many different underlying causes.
- > Dynamics: Many societal and political processes have accelerated due to social media. In planning processes, especially in situations of conflict, swift and thoughtful decisions or communication pathways are necessary to deal with problems or unexpected events.

The IPAM Toolbox 2.0 aims to provide a tool that offers guidance and structure in the complex, conflicting and dynamic sector of CA establishment and management. Currently, the toolbox is only available as a demonstrator, meaning it can be used for testing and trial runs in the context of research and education. For broader global implementation, several technical features are still missing. These include support services to advise and assist users, as well as comprehensive presentation of tools with examples from around the world.

Test runs of IPAM Toolbox 2.0 will indicate whether the platform is broadly applicable to serve as a general framework for managing all types of CAs, as envisaged in its original concept. The authors are currently exploring opportunities to initially test the toolbox in Carinthia and subsequently on an international scale. This will involve examining whether and to what extent the toolbox offers opportunities to integrate currently discussed concepts in area-based conservation. This includes approaches such as "elegant conservation" [38], "convivial conservation" [39], area categories such as Dark Sky Parks, or different trans-European instruments.

Figure 6: Detailed progress report of IPAM Toolbox 2.0. Presentation of functionality by example of the fictitious Manibor national wildlife reserve. This analysis step reveals the specific next actions as they emerge from the assessment. Source: Screenshot from toolbox (http:// ipam.mca.tools/)

Abbildung 6: Detaillierter Fortschrittsbericht der IPAM Toolbox 2.0. Darstellung der Funktionalität am Beispiel des fiktiven Manibor National Wildlife Reserve. Dieser Analyseschritt zeigt die spezifischen nächsten Maßnahmen, die sich aus der Bewertung ergeben. Quelle: Screenshot aus der Toolbox (http://ipam. mca.tools/) IPAM Toolbox 2.0 can be utilized by site managers themselves. In supported workshop settings, this assessment can be conducted in a half-day session. The toolbox can be applied to various categories and types of CAs. By uniformly calculating values, areas can be aggregated and compared at the local, national, or international level. This opens up new possibilities for a global assessment of management practices.

ACKNOWLEDGMENTS

The re-launch of the IPAM toolbox was funded by the Austrian Research Promotion Agency (FFG) in the frame of the COIN project *Biodiversity Monitoring Technologies Test, Development and Transfer of disruptive engineering technologies into conservation practice (BioMONITec)* and the Austrian Federal Ministry of Labour and Economy (BMAW).

ACRONYMS

- CA: > Conservation Area (definition see Table 1), plural CAs
- ERL: > European Restoration Law
- FoA: > Field of Activity (definition see text), plural FoAs
- GBF: > (Kunming-Montreal) Global Biodiversity Framework
- IPAM: > Integrated Protected Area Management
- MCA: > Management of Conservation Areas
- OECM: > Other Effective Area-Based Conservation Measures

REFERENCES

- IPBES, "The global assessment report of the intergovernmental science-policy platform on biodiversity and ecosystem services," IPBES Secretariat, Bonn: Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES), 2019. [Online]. Available: https://zenodo.org/ records/6417333
- [2] J. E. M. Watson, R. Venegas-Li, H. Grantham, N. Dudley, S. Stolton, M. Rao, et al., "Priorities for protected area expansion so nations can meet their Kunming-Montreal Global Biodiversity Framework commitments," *Integrative Conservation*, vol. 2, no. 3, pp. 140–155, 2023, doi: 10.1002/inc3.24
- [3] Protected Planet. "Discover the world's protected and conserved areas." Accessed: Aug. 30 2024.
 [Online]. Available: https://www.protectedplanet.net/en/
- [4] N. Dudley, Ed. Guidelines for applying protected area management categories including IUCN WCPA best practice guidance on recognising protected areas and assigning management categories and governance types. Gland: IUCN, 2008.
- [5] CBD, "Report on the Administration of the Convention on Biological Diversity," Distr. General, UNEP/ CBD/QR/72, 2020. [Online]. Available: https://www.cbd.int/doc/quarterly/qr-72-en.pdf
- [6] L. V. Zanjani, H. Govan, H. C. Jonas, T. Karfakis, D. M. Mwamidi, J. Stewart, et al., "Territories of life as key to global environmental sustainability," *Curr. Opin. Environ. Sustain.*, vol. 63, p. 101298, 2023, doi: 10.1016/j.cosust.2023.101298
- [7] IUCN-WCPA Task Force on OECMs, Recognising and reporting other effective area-based conservation measures. Gland: IUCN, 2019. Accessed: Aug. 30, 2024. [Online]. Available: https://portals.iucn.org/ library/sites/library/files/documents/PATRS-003-En.pdf
- [8] UNEP, Supporting indigenous peoples' and local communities' contribution to conservation UNEP-WCMC. Accessed Aug. 30, 2024. [Online]. Available: https://www.unep-wcmc.org/en/news/supportingindigenous-peoples-and-local-communities
- [9] D. Clamote Rodrigues and T. Schaaf, Managing MIDAs: Harmonising the management of multi-internationaly designated areas: Ramsar sites, World Heritage sites, Biosphere Reserves and UNESCO Global Geoparks. Gland: IUCN, 2016.
- [10] F. Ekardt, P. Günther, K. Hagemann, B. Garske, K. Heyl, and R. Weyland, "Legally binding and ambitious biodiversity protection under the CBD, the global biodiversity framework, and human rights law," *Environ. Sci. Eur.*, vol. 35, no. 1, p. 80, 2023, doi: 10.1186/s12302-023-00786-5
- [11] A. Hughes and R. E. Grumbine, "The Kunming-Montreal Global Biodiversity Framework: What it does and does not do, and how to improve it," *Front. Environ. Sci.*, vol. 11, p. 1281536, 2023, doi: 10.3389/ fenvs.2023.1281536

- [12] European Commission, *EU biodiversity strategy for 2030: bringing nature back into our lives*. Publications Office, 2021.
- [13] F. Buschke, C. Capitani, E. H. Sow, Y. Khaemba, B. A. Kaplin, A. Skowno, et al., "Make global biodiversity information useful to national decision-makers," *Nat. Ecol. Evol.*, vol. 7, no. 12, pp. 1953–1956, 2023, doi: 10.1038/s41559-023-02226-2
- [14] J. Wagner, M. Jungmeier, M. Kühmaier, I. Velik, H. Kirchmeir, and D. Zollner, IPAM Toolbox. Integrative Protected Area Management – An Expert System for the Integrative Planning and Management of Protected Areas. Office of the Carinthian Government, Klagenfurt, Austria, 2005.
- [15] IUCN, Guidance for using the IUCN Global Standard for Nature-based Solutions. A user-friendly framework for the verification, design and scaling up of Nature-based Solutions. Gland: IUCN, 2020. Accessed: Dec. 3 2024. [Online]. Available: https://portals.iucn.org/library/sites/library/files/ documents/2020-021-En.pdf
- [16] M. Jungmeier, S. Wagenleitner, and D. Zollner, PANet 2010. Protected Area Networks.: A handbook. Technical report of the pilot actions within the Interreg III B CADSES project PANet. Klagenfurt, 2008.
- [17] M. Jungmeier, "In transit towards a third generation of protected areas?: Analysis of disciplines, forming principles and fields of activities by example of recent projects in protected areas in Austria," Int. J. Sustain. Soc., vol. 6, no. 1/2, pp. 47–59, 2014. doi: 10.1504/IJSSOC.2014.057889
- [18] M. Jungmeier, "Integriertes Management von Schutzgebieten.: Beiträge zu Konzept, Prinzipien, Expertensystem und ausgewählten Instrumenten," Ph.D. dissertation. Greifswald, Germany, 2010.
- [19] M. Jungmeier, N. Y. Arpa, P. Pechacek, The Guidelines for Protected Area Management Planning, Conservation and Sustainable Management of Turkey's Steppe Ecosystems Project. Ankara, Türkiye: FAO; MAF, 2022.
- [20] M. Jungmeier, N. Y. Arpa, P. Pechacek, The Guidelines for Establishing Protected Areas, Conservation and Sustainable Management of Turkey's Steppe Ecosystems Project. Ankara, Türkiye: FAO; MAF, 2022.
- [21] BIOPAMA. "IMET, the Integrated Management Effectiveness Tool: From Knowledge to Action for a Protected Planet." Accessed: Mar. 7 2024. [Online]. Available: https://biopama.org/service/assessmenttools-and-their-application/
- [22] IUCN. "New edition: Protected Area Management Effectiveness Tracking Tool (METT)." Accessed: Mar. 7 2024 [Online]. Available: https://www.iucn.org/news/commission-environmental-economic-andsocial-policy/202101/new-edition-protected-area-management-effectiveness-tracking-tool-mett
- [23] J. Ervin, "WWF: Rapid Assessment and Prioritization of WWF: Rapid Assessment and Prioritization of Protected Area Management (RAPPAM) Methodology," 2003. [Online]. Available: https://wwfeu.awsassets.panda.org/downloads/rappam.pdf
- [24] R. S. Pomeroy, L. M. Watson, J. E. Parks, and G. A. Cid, "How is your MPA doing? A methodology for evaluating the management effectiveness of marine protected areas," *Ocean & Coastal Management*, vol. 48, 7-8, pp. 485–502, 2005, doi: 10.1016/j.ocecoaman.2005.05.004
- [25] UNESCO, ICCROM, ICOMOS and IUCN, "Urban heritage for resilience: consolidated results of the implementation of the 2011 Recommendation on the Historic Urban Landscape; 3rd Member States Consultation," 2023.
- [26] UNESCO, "UNESCO training on visitor management and community participation in tourism and heritage for Latin America and the Caribbean begins in Mexico," 21 Jun., 2024. https://www.unesco.org/en/ articles/unesco-training-visitor-management-and-community-participation-tourism-and-heritage-latinamerica (accessed: Aug. 30 2024).
- [27] V. Kapos, A. Balmford, R. Aveling, P. Bubb, P. Carey, A. Entwistle, et al., "Calibrating conservation: New tools for measuring success," *Conserv. Lett.*, vol. 1, no. 4, pp. 155–164, 2008, doi: 10.1111/j.1755-263X.2008.00025.x
- [28] Miradi "Miradi Share 2.0." Accessed: Mar. 7 2024. [Online]. Available: https://www.miradishare.org/ux/ home
- [29] Joint Nature Conservation Committee. "MEPCA indicator | JNCC Adviser to Government on Nature Conservation." Accessed: Mar. 7 2024. [Online]. Available: https://jncc.gov.uk/our-work/mepca-indicator/
- [30] IUCN. "IUCN Green List of. Protected and Conserved Areas." Accessed: Mar. 7 2024 [Online]. Available: https://www.iucn.org/resources/conservation-tool/iucn-green-list-protected-and-conserved-areas
- [31] IIED. "Site-level assessment of governance and equity (SAGE)." Accessed: Mar. 7 2024. [Online]. Available: https://www.iied.org/site-level-assessment-governance-equity-sage
- [32] IIED. "Assessing social impacts of protected and conserved areas (SAPA)." Accessed: Mar. 12 2024. [Online]. Available: https://www.iied.org/assessing-social-impacts-protected-conserved-areas-sapa

- [33] IIED. "Assessing governance at protected and conserved areas (GAPA)." Accessed: Mar. 7 2024. [Online]. Available: https://www.iied.org/assessing-governance-protected-conserved-areas-gapa
- [34] M. Jungmeier, V. Berger, H. Kirchmeir, D. Strelnikova, and E. Wiegele, "Conceptualizing the Management of Conservation Areas: The Launch of IPAM Toolbox 2.0," in Forum Alpinum, Kranjska Gora, Slovenia, 2024, p. 50. [Online]. Available: https://forumalpinum.org/wp-content/uploads/2024/06/ForumAlpinum_2024_Preliminary_conference_booklet.pdf
- [35] M. Jungmeier. "Planning, Managing and Evaluation of Conservation Areas. The Handbook A Toolkit for Professionals. Living document, version 1.0., FoAs (Fields of activities) – a framework on MCA, FoAs and phases." [Online]. Available: https://ipam.mca.tools/
- [36] S. Qin, et al., "Protected area downgrading, downsizing, and degazettement as a threat to iconic protected areas," *Conservation Biology*, vol. 33, no. 6, pp. 1275–1285, 2019, doi: 10.1111/cobi.13365
- [37] J. Li, A. Stoffelen, and F. Vanclay, "A conceptual framework and research method for understanding protected area governance: Varying approaches and epistemic worldviews about human-nature relations," J. Environ. Plan. Manage., vol. 66, no. 7, pp. 1393–1412, 2023., doi: 10.1080/09640568.2022.2034605
- [38] B. Bobowski and M. Fiege, "Elegant conservation: reimagining protected area stewardship in the 21st century," *E&S*, vol. 28, no. 1, 2023, doi: 10.5751/ES-13788-280125
- [39] B. Büscher and R. Fletscher. "The conservation revolution: Radical ideas for saving nature beyond the anthropocene." London, New York: Verso, 2020.

ABOUT THE AUTHORS

Michael Jungmeier UNESCO Chair on Sustainable Management of Conservation Areas, Carinthia University of Applied Sciences Villach, Austria, E-mail: m.jungmeier@ fh-kaernten.at

Vanessa Berger

UNESCO Chair on Sustainable Management of Conservation Areas, Carinthia University of Applied Sciences, Villach, Austria

Hanns Kirchmeir

Managing director, E.C.O. Institute of Ecology, Klagenfurt, Austria

Dariia Strelnikova

Spatial Informatics for ENvironmental Applications Research, Carinthia University of Applied Sciences, Villach, Austria

Elisabeth Wiegele

UNESCO Chair on Sustainable Management of Conservation Areas, Carinthia University of Applied Sciences, Villach, Austria

